# Office of Chief Counsel Internal Revenue Service **memorandum**

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to:

Associate Area Counsel (

(Large Business & International)

from: Faith P. Colson

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(Passthroughs & Special Industries)

subject: Partner's Assignment of Interest in Partnership to Charity

This Chief Counsel Advice responds to your request for assistance. This advice may not be used or cited as precedent.

#### **LEGEND**

Partnership =

Partner =

Product =

DE =

Partner 2 =

Organization =

Trust =

Corp =

Attorney =

<u>Date 1</u> =

<u>Date 2</u> =

<u>Date 3</u> =

<u>Date 4</u> =

<u>Date 5</u> =

<u>Date</u> 6 =

<u>Date 7</u> =

<u>Year 1</u> =

<u>Year 2</u> =

State =

State 2 =

Country 1 =

Country 2 =

<u>%1</u> =

<u>N1</u> =

<u>N2</u> =

<u>N3</u> =

<u>N4</u> =

<u>N5</u> =

<u>N6</u> =

N7 =

<u>N8</u> =

<u>N9</u> =

N10 =

<u>N11</u> =

N12 =

<u>N13</u> =

<u>N14</u> =

#### <u>ISSUES</u>

- 1. Whether Transaction (as described in Section II of the facts) should be recast under the substance over form doctrine.
- 2. Whether <u>Organization</u> was a bona fide partner of <u>Partnership</u>.
- 3. Whether the partnership anti-abuse provision under § 1.701-2 applies to disregard Organization as a partner of Partnership.

#### CONCLUSIONS

- 1. It is appropriate to recast Transaction under the substance over form doctrine.
- 2. Organization was not a bona fide partner in Partnership.
- 3. The partnership anti-abuse provision under § 1.701-2 applies to disregard Organization as a partner of Partnership.

#### **FACTS**

I. Description of Relevant Parties

#### Partnership

<u>Partnership</u> is a <u>State</u> limited liability company. <u>Partnership</u> has filed a Form 1065, U.S. Return of Partnership Income, since its inception. Partnership is the producer of a

popular consumer product (<u>Product</u>). <u>Partnership</u> has enjoyed exponential growth in sales and profits since introduction of <u>Product</u> in <u>Year 1</u>. At the time of the transaction described in Section II below (Transaction), <u>Partnership</u> was governed by the partnership agreement of Partnership (Partnership Agreement) dated Date 1.

Ownership of <u>Partnership</u> is represented in units. <u>Partnership</u> is authorized to issue two classes of units, Class A and Class B. There are <u>N6</u> Class A units issued and <u>N7</u> Class B units issued.

Class A units are entitled to one vote per unit on matters over which the Class A unit holders are entitled to vote. Class A unit holders can vote on certain significant transactions, such as mergers, encumbrances, or liquidations. <u>Partner</u> determines when <u>Partnership</u> will make distributions. Distributions with respect to Class A units, when made, are made pro-rata based on the percentage of Class A units held by the partner and are subordinated to the distributions made with respect to Class B units.

Class B units can only be held by <u>Partner</u>. Class B units entitle <u>Partner</u> to a preferred return determined by reference to <u>Partnership</u>'s EBITDA. Partnership Agreement provides that Class B units do not represent a capital interest. Class B units are nonvoting.

Each member grants to <u>Partnership</u>, the right to call all of its units at any time. Upon the exercise of a call, the member is immediately removed as a member of <u>Partnership</u>. The call price is the fair market value of the unit as determined by the <u>Partnership</u>. The fair market value call price does not apply if the removed member attempted to transfer its units without <u>Partner</u>'s approval.

<u>Partner</u> and <u>Partner 2</u> are described below. <u>Partnership</u> has other minority partners but they are only tangentially relevant to Transaction.

#### Partner

<u>Partner</u> is one of <u>Partnership</u>'s founding members, its manager (Manager), and its tax matters partner. <u>Partner</u> is a U.S. citizen. The fair market value of <u>Partner</u>'s interest in <u>Partnership</u> is significant while his basis in his interest is nominal. At the time of the Transaction, <u>Partner</u> held <u>N8</u> Class A units directly and <u>N9</u> Class A units through <u>DE</u>, a disregarded entity of <u>Partner</u>.

#### Partner 2

<u>Partner</u> and <u>Partner 2</u> have known each other for decades. <u>Partner 2</u> is a citizen of <u>Country 1</u> and also possibly a citizen of <u>Country 2</u>. <u>Partner 2</u> maintains a residence in <u>Country 2</u> and travels from time to time to the United States. <u>Partner and Partner 2</u> share many business and personal connections. While the parties maintain that <u>Partner 2</u>

and <u>Partner 2</u> are unrelated, <u>Partner</u> has acted as <u>Partner 2</u>'s power of attorney and records show that they share the same address in the United States and <u>Country 2</u>.

<u>Partner 2</u> was offered membership in <u>Partnership</u> by <u>Partner</u>. Partner 2 contributed an unestablished amount of cash and received <u>N10</u> Class A units in <u>Year 2</u>. <u>Partner 2</u> assigned <u>N12</u> of these units to fund <u>Organization</u> as <u>Organization</u>'s initial funding.

<u>Partner also sold Partner 2 N11 Class A units in Partnership</u> for \$1 which <u>Partner 2 reacquired from Partner 2 via DE</u>, in exchange for a promissory note with a 20- year balloon payment of \$N13. <u>Partner and Partner 2 took the position that, as a non-US resident, Partner 2 did not have to report any income for U.S. tax purposes related to this transaction. As a result of this transaction, <u>Partnership</u> stepped up <u>Partner's basis in Partnership</u>'s goodwill under § 743(b) by \$N13. The step up in basis from this transaction yields <u>Partner a significant amortization deduction</u>.</u>

#### Partner's Control of Partnership:

As Manager, <u>Partner</u> has exclusive and complete discretion to manage and control all decisions affecting <u>Partnership</u>'s business and affairs. <u>Partner</u> makes decisions related to the day-to-day operations of <u>Partnership</u>, including hiring, firing, and decisions related to investments and finances. <u>Partner</u> also has authority to determine all aspects of distributions from <u>Partnership</u>, including the timing and amount of distributions.

# Partnership Agreement's Provisions Regarding Transferability

An article of Partnership Agreement provides that no member shall be permitted to transfer all or any part of such member's units, or any fraction or beneficial interest therein, without the prior written consent of the Manager, which may be granted or withheld in the Manager's sole discretion, and without the written consent of the Class A members owning, in the aggregate at least 75% of the Class A units then outstanding. Without permission from <a href="Partner">Partner</a> and 75% of the Class A unit holders, an assignment of any units is not valid or effective and neither <a href="Partnership, Partner">Partner</a>, nor any member is required to recognize the assignment for any purpose under the Partnership Agreement.

If a member attempts voluntarily or involuntarily to transfer all or any portion of its units without obtaining the aforementioned consents, the <u>Partnership</u> will immediately exercise its option to purchase such member's units, and that member (the removed member), and all other members consent upfront to <u>Partnership</u>'s exercise of that option. The call price in this situation (Special Call Price) is equal the removed member's capital contributions less any offset appropriate to satisfy all obligations of the removed member owing to <u>Partnership</u> and costs of the <u>Partnership</u> for having to effect the call. The Special Call Price is paid by the delivery a promissory note.

Further, under Partnership Agreement, if a member transfers units with permission, such transfer does not entitle the assignee to become a member of <u>Partnership</u>. Nor does it entitle the assignee to exercise or receive any rights powers and benefits of a member other than the right to receive distributions to which the assigning member would have been entitled. Any subsequent transfer by a permitted assignee is subject to the restrictions described above. An assignment of units occurs as of the close of the business day of the assignment.

#### Organization

<u>Organization</u> was formed on <u>Date 3</u>. <u>Partner 2</u> is the grantor and trustee of the trust used to form <u>Organization</u>. The initial funding for <u>Organization</u> came from <u>Partner 2</u>'s assignment of <u>N12</u> Class A units in <u>Partnership</u> and the subsequent sale of <u>Organization</u>'s right with respect to these Units to <u>DE</u> in exchange for <u>DE</u>'s promissory note.

On <u>Date 4</u>, approximately one year after its formation, <u>Organization</u> filed Form 1023, Application for Recognition of Exemption. <u>Organization</u>'s Form 1023 sought recognition as a § 509(a)(3) Type I supporting organization -- a public charity, not a private foundation. <u>Organization</u>'s address is the same as <u>Partnership</u>'s address. On its Form 1023, <u>Organization</u> represented it would not enter into partnerships or limited liability companies treated as partnerships in which it would share profits and losses with partners other than exempt organizations.

With the exception of one cash donation, all funding of <u>Organization</u> has resulted from payments made by <u>Partner</u> on promissory notes given to <u>Organization</u> by <u>DE</u>. The promissory notes were purportedly given to <u>Organization</u> in exchange for its rights in units in <u>Partnership</u> assigned to <u>Organization</u> by partners of <u>Partnership</u>. In all prior transactions, <u>Organization</u> did not solicit buyers for the assigned units other than <u>Partner</u>.

For each of these assignments and purported sale transactions, a basis-step up was effectuated by <u>Partnership</u> under § 743(b) with respect to the assigned units and allocated to goodwill, the amortization of which <u>Partner</u> deducts against its share of ordinary income from Partnership.

#### Corp

<u>Corp</u> was incorporated on <u>Date 5</u> in <u>State 2</u> as a for-profit corporation. On the date of its incorporation, <u>Corp</u> had no assets, liabilities, or capital. <u>Corp</u>'s Articles of Incorporation identify the daughters of <u>Partner 2</u> as the directors of <u>Corp</u>. <u>Partner was named as <u>Corp</u>'s president and CEO. <u>Partner became the sole director of Corp</u> on the day after its incorporation. Additionally, <u>Partner holds key offices in Corp</u>. He has authority to hire and dismiss employees, and he sets parameters for their positions. <u>Partner makes investment decisions on behalf of Corp</u>. <u>Partner has control over Corp's</u></u>

accounts. When asked about <u>Partner</u>'s role during <u>Partner</u>'s interview, <u>Partner</u> indicated <u>Partner</u> is "unsure" what <u>Partner</u>'s official role is at <u>Corp</u> but <u>Partner</u> knows that Partner is "in charge."

On its Form 1120, U.S. Corporation Income Tax Return, for the tax year ended <u>Date 7</u>, <u>Corp</u> reported its business activity as "investments." On that return, <u>Corp</u> indicates that its sole shareholder is <u>Trust</u>.

While the entities have informed the Service that <u>Trust</u> is the sole shareholder of <u>Corp</u>, the parties could not provide evidence or details of a transaction in which <u>Trust</u> acquired the shares of <u>Corp</u>.

## Trust

<u>Trust</u> was formed on <u>Date 2</u>. What purports to be the governing document for <u>Trust</u> (Trust Agreement) identifies <u>Attorney</u> as the grantor and trustee of <u>Trust</u>. <u>Trust</u> started with a corpus of \$10 cash. Its bank account was opened in <u>Date 6</u>. The first deposit came from <u>Corp</u> in that month in the amount of \$<u>N14</u>. <u>Partner</u> has signature authority over both the bank accounts and brokerage accounts of <u>Trust</u>. <u>Trust</u> appears to be the sole shareholder of <u>Corp</u>.

Trust Agreement indicates that <u>Trust</u> is intended to be a qualified medical research organization described in section 170(b)(1)(A)(iii). To this end, the Trust Agreement does not identify any beneficiaries of <u>Trust</u>. Trust Agreement provides that <u>Trust</u> is created for the purpose of directly engaging in the continuous and active conduct of medical research in conjunction with one or more hospitals. During the calendar year in which any contributions are made to <u>Trust</u>, it commits to spend such contributions for medical research before January 1 of the 5<sup>th</sup> calendar year which begins after the date such contributions are made. On the date of <u>Trust</u>'s formation and during Transaction, <u>Partner</u> was the sole board member.

Although <u>Trust Agreement</u> indicates an intent for <u>Trust</u> to qualify as a qualified medical research organization described in section 170(b)(1)(A)(iii), correspondence from <u>Attorney</u> indicates that <u>Trust</u> does not qualify for tax exempt status under § 501(a), 501(c)(3), or 509(a). Nor has it sought tax exempt status under any of these provisions. Additionally, <u>Trust</u> is not a charitable trust which claimed a deduction under §§ 170 or 642(c). <u>Trust</u> files its returns as a taxable trust on Form 1041.

Accordingly, because <u>Trust</u> is not being administered pursuant to the terms of its governing document, little weight is to be given the terms of Trust Agreement for the purpose of characterizing <u>Trust</u> for federal income tax purposes.

<u>Partner</u>'s control of the bank account and brokerage account, as well as <u>Partner</u>'s position as the sole director, and the lack of any named beneficiaries, indicates that, although <u>Partner</u> has directly or indirectly transferred assets to <u>Trust</u>, there has been no

meaningful change in <u>Partner</u>'s control over the assets of <u>Trust</u> as a result of the transfer. As such, there appear to be good arguments for not respecting <u>Trust</u> as an entity separate from <u>Partner</u> for federal tax purposes. <u>See also Zmuda v. Commissioner</u>, 79 T.C. 714 (1982), <u>aff'd</u> 731 F.2d 1417 (9<sup>th</sup> Cir. 1984); <u>Markosian v. Commissioner</u>, 73 T.C. 1235 (1980); <u>Zachman v. Commissioner</u>, T.C. Memo. 1999-391 (1999). If <u>Trust</u> is not respected as a separate taxable entity, <u>Partner</u> is treated as the owner of the assets of Trust.

Alternatively, if <u>Trust</u> is treated as an entity for tax purposes, <u>Partner</u> is treated as the owner of <u>Trust</u> under § 671 because of <u>Partner</u>'s retained control over <u>Trust</u>. <u>See</u> §§ 674 and 675, and also potentially §§ 673, 676, and 677. Because <u>Partner</u> is treated as the owner of <u>Trust</u>, <u>Partner</u> is considered to be the owner of <u>Trust</u>'s assets, including stock in <u>Corp</u>, for federal income tax purposes. Rev. Rul. 85-13, 1985-1 C.B. 184.

Accordingly, based on the above analysis, at the time of Transaction, <u>Corp</u> is treated as wholly owned, directly or indirectly, by <u>Partner</u>.

#### II. Transaction

## (1) Partner's Assignment of Interest to Organization

<u>Partner</u> entered into an Assignment of Membership Interest Agreement (Assignment Agreement) with <u>Organization</u>. The Assignment Agreement provides that the assignment is made on <u>Date 2</u> and is effective <u>Date 2</u>. The Assignment Agreement identifies <u>Partner</u> as the assignor. The Assignment Agreement provides that assignor assigns to <u>Organization</u> as assignee <u>N1</u> Class A units (Units), or approximately <u>N2</u>% of the issued and outstanding Class A units in <u>Partnership</u>, and that <u>Organization</u> accepts the assignment. The Assignment Agreement provides that <u>Partnership</u> and its partners have consented to the assignment. <u>Partner 2</u> signed the agreement on behalf of <u>Organization</u>.

# (2) Corp's Purchase Agreement for Units.

<u>Partner</u> also executed a Membership Interest Purchase Agreement (Purchase Agreement) between <u>Partnership</u>, <u>Corp</u>, and <u>Organization</u> on behalf of <u>Corp</u> (as <u>Purchaser</u>) and <u>Partnership</u>. The Purchase Agreement is dated <u>Date 5</u>, or the day after the assignment of Units became effective under the Partnership Agreement. <u>Organization</u> is identified as the seller. <u>Partner 2</u> signed the Purchase Agreement on behalf of <u>Organization</u>. The Purchase Agreement provides that, upon the terms and conditions described in the agreement, <u>Organization</u> sells, conveys, transfers, and assigns Units to <u>Purchaser</u>, and <u>Purchaser</u> purchases Units. The price of the Units is equal to \$N3, the appraised fair market value of Units as determined by <u>Partnership</u>'s accountant. The Purchase Agreement notes that, concurrent with the execution of the Purchase Agreement, <u>Corp</u> has delivered a promissory note (Note) to <u>Organization</u> in full payment for the Units. The Purchase Agreement includes an "Earnout" provision

whereby <u>Organization</u> becomes entitled to additional sums, payable in cash, or with additional notes, at <u>Corp</u>'s discretion, if the earnings of <u>Partnership</u> achieve certain levels. The Purchase Agreement also provides that <u>Partnership</u> shall make a section 754 election with respect to both the original purchase of the interest as well as for any additional amounts paid by <u>Corp</u> under the Earnout. The Purchase Agreement also provides that <u>Partnership</u>'s counsel drafted the Purchase Agreement on behalf of <u>Partnership</u> and <u>Corp</u>, and not on behalf of any other party, and advises <u>Organization</u> of a possible conflict of interest by counsel.

# (3) Note and Security Agreement.

<u>Corp</u>, with no assets or equity at the time of the alleged sale transaction, purchased the membership interest in <u>Partnership</u> for a promissory note (Note). No cash or other property was transferred to <u>Organization</u>.

Note provides that the principal amount shall be paid on or before the expiration of 20 years. Interest on the outstanding principal amount shall be at a rate of  $\frac{\%1}{}$  with interest due quarterly on the first day of each quarter.

In general, a default occurs under Note if <u>Corp</u> fails to make payments as scheduled, becomes insolvent, or otherwise breaches the terms of Note. Nonetheless, Note provides that <u>Corp</u> will not be considered to be in default if, in lieu of the interest payments required under Note, <u>Corp</u> pays <u>Organization</u> the aggregate net distributions made to <u>Corp</u> by <u>Partnership</u> pursuant to the <u>Units</u> held by <u>Corp</u>. The difference between the stated interest amount and the amount actually paid becomes part of principal and will accrue interest until the Note matures.

<u>Corp</u> also entered into a Pledge and Security Agreement with <u>Organization</u> whereby <u>Corp</u> granted <u>Organization</u> a first priority security interest in Units.

#### (4) Parties Reporting Positions.

As a result of the above transaction, <u>Partner</u> reported a \$<u>N3</u> charitable deduction under § 170 on <u>Partner</u>'s Form 1040 for the tax year ended <u>Date 7</u>. Pursuant to the transaction and its § 754 election, <u>Partnership</u> increased its inside basis in <u>Partnership</u>'s goodwill by \$<u>N3</u> under § 743(b), allowing <u>Corp</u> an amortization deduction of \$<u>N4</u> on its Schedule K-1 for the tax year ended <u>Date 7</u>. <u>Corp</u> also claimed a \$<u>N5</u> interest deduction related to Note for the tax year ended <u>Date 7</u>. No party recognized any gain on the transfer of Units.

#### LAW AND ANALYSIS

#### I. Substance Over Form

Section 170(a)(1) of the Code provides the general rule that, subject to certain limitations, there shall be allowed as a deduction any charitable contribution (as defined in § 170(c)) payment of which is made within the taxable year. A charitable contribution shall be allowable as a deduction only if verified under regulations prescribed by the Secretary. See also section 1.170A-1 of the Income Tax Regulations.

Rev. Rul. 68-174, 1968-1 C.B. 81, provides that a debenture bond or a promissory note issued and delivered by the obligor to a charitable organization described in § 170(c) represents a mere promise to pay at some future date and is not a payment for purposes of deducting a contribution under section 170. <u>Cf.</u> Rev. Rul. 78-38, 1978-1 C.B. 67.

In the present case, <u>Partner</u> has claimed a deduction under § 170 for a donation of <u>Units</u> to <u>Organization</u>. However, after Transaction, and within a day of <u>Partner</u>'s assignment of Units to <u>Organization</u>, <u>Organization</u> does not hold any rights to Units. <u>Organization</u> holds Note. Further, <u>Partner</u>, through <u>Partner</u>'s power to approve of <u>Partnership</u> distributions to <u>Corp</u>, controls when in fact "interest payments" will be made on Note. Had <u>Partner</u> or <u>Corp</u> contributed Note directly to <u>Organization</u>, a deduction under § 170 would not be allowed because payment of the donation would not have been made within the year and, under Rev. Rul. 68-174, Note would have been treated as a promise to make a donation, but not an actual donation.

Courts in determining the tax consequences of a particular transaction look to the objective economic realities of a transaction rather than to the particular form the parties employed. The simple expedient of drawing up papers does not control for tax purposes when the objective economic realities are to the contrary. In the field of taxation, administrators of the laws and the courts are concerned with substance and realities, and formal written documents are not rigidly binding. Nor is the parties' desire to achieve a particular tax result necessarily relevant. See Commissioner v. Court Holding Co., 324 U.S. 331, 334 (1945) ("to permit the true nature of a transaction to be disguised by mere formalisms, which exists solely to alter tax liabilities, would seriously impair the effective administration of the tax policies of Congress"); Gregory v. Helvering, 293 U.S. 465, 469 (1935) (refusing to give effect to transactions that complied with formal requirements for nontaxable corporate reorganization; "the question for determination is whether what was done, apart from the tax motive, was the thing which the statute intended").

The substance of Transaction is that <u>Organization</u> never received an interest in <u>Partnership</u>. The substance of what <u>Organization</u> received through Note was Partner's mere promise to make payments to <u>Organization</u> via <u>Corp</u>, the amount and timing of which for the first 20 years were <u>Partner</u> determined. Accordingly, <u>Partner</u> is not entitled to a deduction under § 170 for what <u>Partner</u> asserts was a contribution of Units to <u>Partnership</u>. Further, because the Units were never transferred to <u>Organization</u> but were in substance transferred to <u>Corp</u>, <u>Partner</u> is treated as directly, or indirectly via <u>Trust</u>, transferring the Units to <u>Corp</u>. (Transaction Recast)

Under the Transaction Recast, <u>Corp</u> is entitled to treat payments under Note as charitable contributions by <u>Corp</u> to <u>Organization</u> when payments are actually made.

Section 743(b) provides, in pertinent part, that, in the case of a transfer of an interest in a partnership by sale or exchange or upon the death of a partner, a partnership, with respect to which an election provided in § 754 is in effect, will increase the adjusted basis of the partnership property by the excess of the basis to the transferee partner of his interest in the partnership over his proportionate share of the adjusted basis of the partnership property, or decrease the adjusted basis of the partnership property by the excess of the transferee partner's proportionate share of the adjusted basis of the partnership property over the basis of his interest in the partnership. Section 743(b) further provides that such increase or decrease shall constitute an adjustment to the basis of partnership property with respect to the transferee partner only. Because in substance, Organization never held an interest in Partnership's property and no sale of Units took place between Organization and Corp, Partnership is not entitled to an adjustment under § 743(b) and Corp is not entitled to the corresponding amortization deductions.

This case on the surface may appear to be similar to Palmer v. Commissioner, 62 T.C. 684 (1974), aff'd on another issue, 523 F.2d 1308 (8th Cir. 1975), and similar cases. In Palmer, the taxpayer donated shares of the corporation's stock to a foundation and then caused the corporation to redeem the stock from the foundation. It was the position of the Service that the form of the transaction did not conform to its substance and that the proper ordering of events should have reflected a redemption of shares from the taxpayer followed by a donation to the foundation of the assets received in the redemption. The Tax Court rejected this argument and treated the transaction according to its form because the foundation was not a sham, the transfer of stock to the foundation was a valid gift, and the foundation was not bound to go through with the redemption at the time it received title to the shares. See also, Grove v. Commissioner, 490 F.2d 241 (2nd Cir. 1973); Carrington v. Commissioner, 476 F.2d 704 (5th Cir. 1973). In 1978, the Service issued Rev. Rul. 78-197, 1978-1 C.B. 83, in which the Service stated that it will follow the Palmer case. The revenue ruling provides that the Service will treat the proceeds from a stock redemption in a Palmer-type case as income to the donor only if the donee is legally bound, or can be compelled by the corporation, to surrender the shares for redemption.

The <u>Palmer</u> line of cases is distinguishable from the instant case because <u>Palmer</u> dealt with the issue of an anticipatory assignment of income, and not, as here, with the amount and validity of the charitable deduction. <u>See Ford v. Commissioner</u>, T.C. Memo 1983-556. Also, unlike the taxpayer in <u>Palmer</u>, <u>Partner</u>, at the time of <u>Transaction</u>, had no fiduciary duty to <u>Organization</u> and complete discretion regarding <u>Partner</u>'s approval of any transfer of Units.

<sup>&</sup>lt;sup>1</sup> The Service also issue an AOD on Palmer in AOD-1977-16

Further, the terms of the Partnership Agreement relating to the transfer of Units bring this case outside the scope Palmer-like cases and Rev. Rul. 78-197. Under the terms of the Partnership Agreement, Organization is required to surrender its right as an assignee of Units to Partner on Partner's terms. Further, under the Partnership Agreement, Organization had to obtain the approval of Partner to transfer its interest in Units. Partner, in Partner's sole discretion, could approve or disapprove any transfer. Partner, in exercising this discretion, had no fiduciary duty at the time of Transaction to Organization. If Organization attempted to transfer its interest in Units to a third party, Partner had the power to nullify the transfer. Further, the Special Call Price would become active and the call price provision limits the call price to Organization's contributions which are zero. Accordingly, Partner had the power to nullify the donation to Organization if Organization attempted to transfer its interest in Units without <u>Partner</u>'s approval. Further, <u>Organization</u> could not retain its interest in Units without violating its representations to the Service that it would not hold an interest in a Partnership with nonexempt taxpayers. Partnership could call Organization's interest in Units at any time. Based on the above elements of Transaction, Organization was essentially compelled to engage in Transaction.

# II. Organization was never a partner in Partnership

In form, <u>Organization</u> was never a partner in <u>Partnership</u>. Under the terms of the Assignment Agreement and the Partnership Agreement, <u>Organization</u> was solely entitled to any distributions made with respect to Units, the amount and timing of which remained under <u>Partner</u>'s control. <u>Partner</u> also retained all other indicia of ownership of Units. As such, <u>Organization</u> was never in form a partner in Partnership.

In substance, <u>Organization</u> was never a partner in Partnership. The Supreme Court, in <u>Commissioner v. Culbertson</u>, articulated the standard for determining, under the federal tax laws, whether a person is treated as a partner for federal tax purposes:

[C]onsidering all the facts—the agreement, the conduct of the parties in execution of its provisions, their statements, the testimony of disinterested persons, the relationship of the parties, their respective abilities and capital contributions, the actual control of income and the purposes for which it is used, and any other facts throwing light on their true intent—the parties in good faith and acting with a business purpose intended to join together in the present conduct of the enterprise.

337 U.S. 733, 742 (1949).

In <u>Historic Boardwalk</u>, the Third Circuit concluded that a partner who avoids any meaningful downside risk in the partnership, while enjoying a dearth of meaningful

upside potential, was not a bona fide partner. <u>Historic Boardwalk Hall, LLC v. Commissioner</u>, 694 F.3d 425, at 455–60 (3<sup>rd</sup> Cir. 2012). Following the Second Circuit in <u>TIFD III–E, Inc. v. United States</u>, 459 F.3d 220 (2<sup>nd</sup> Cir. 2006) (<u>Castle Harbour</u>), the Third Circuit held that, to be a bona fide partner for tax purposes, a party must "have a meaningful stake in the success or failure of the enterprise." <u>Id</u>. at 449.

In the present case, <u>Organization</u>, as an assignee of <u>Partner</u>, was not a full-fledged partner of <u>Partnership</u>. <u>Partner</u>'s assignment of Units to <u>Organization</u> entitled <u>Organization</u> to distributions made with respect to Units while <u>Partner</u> retained all other indicia of ownership of Units. <u>Organization</u> was only an assignee of <u>Partner</u> for one day before the <u>Organization</u> transferred it rights in Units to <u>Corporation</u> in exchange for Note. <u>Partner</u> determined the selling price of Units. <u>Organization</u>'s momentary rights to distribution (which are totally controlled by <u>Partner</u>) are not sufficient to make <u>Organization</u> a partner in <u>Partnership</u>. <u>Organization</u> had no meaningful right to participate in <u>Partnership</u>'s success or failure and as such, was not in substance a partner of <u>Partnership</u>.

Because <u>Organization</u> was never a partner in <u>Partnership</u>, <u>Partner</u> is not entitled to a deduction under § 170 for a contribution of Units to <u>Organization</u>. Further, because <u>Organization</u> was not a partner in <u>Partnership</u> and had no interest in <u>Partnership</u> property, it could not have engaged in a sale with <u>Corp</u> that would entitle <u>Partnership</u> to adjust its basis in its assets under § 743(b).

# III. The partnership anti-abuse provision under § 1.701-2 applies to disregard Organization as a partner of Partnership.

For similar reasons to those described above, the partnership anti-abuse provision of § 1.701-2 applies to disregard <u>Organization</u> as a partner of <u>Partnership</u>, and Transaction should be recast as previously described.

Section 1.701-2(a) provides that subchapter K is intended to permit taxpayers to conduct joint business (including investment) activities through a flexible economic arrangement without incurring an entity-level tax. It provides that the following requirements are implicit in the intent of subchapter K:

- 1) The partnership must be bona fide and each partnership transaction or series of related transactions must be entered into for a substantial business purpose.
- 2) The form of each partnership transaction must be respected under substance over form principles.
- 3) The tax consequences under subchapter K to each partner of partnership operations and of transactions between the partner and the partnership must accurately reflect the partners' economic arrangement and clearly reflect the partner's income (subject to certain exceptions).

Section 1.701-2(b) provides, in part, that the provisions of subchapter K and the regulations thereunder must be applied in a manner that is consistent with the intent of subchapter K. Accordingly, if a partnership is formed or availed of in connection with a transaction a principal purpose of which is to reduce substantially the present value of the partners' aggregate federal tax liability in a manner that is inconsistent with the intent of subchapter K, the Commissioner can recast a transaction for federal tax purposes, as appropriate to achieve tax results that are consistent with the intent of subchapter K. Section 1.701-2(c) provides guidance on the facts and circumstances that are relevant for determining the existence of an impermissible tax reduction purpose.

In this case, <u>Partner</u> purportedly transferred Units in <u>Partnership</u> with a low basis and a high fair market value to <u>Organization</u>, for which <u>Partner</u> took a charitable deduction based on the fair market value of Units on <u>Partner</u>'s personal tax return. Subsequently, <u>Partner</u> arranged for <u>Organization</u> to sell those Units to <u>Corp</u> for the Note. As a result of this second purported transfer, <u>Corp</u> takes a deduction for "interest" payments on Note and a goodwill amortization deduction as a result of <u>Partnership</u>'s § 743(b) adjustment. In this way, <u>Partner</u> and <u>Partner</u> affiliates take three deductions for one charitable contribution that never in substance occurred. Transaction significantly reduced <u>Partner</u> and <u>Corp</u>'s tax liability. The purported transfer of Units to <u>Organization</u> was necessary to achieve that claimed result. <u>Organization</u>, an assignee of <u>Partner</u> with respect to Units, only momentarily had rights to distributions and no other rights to Units.

Accordingly, the Service may apply § 1.701-2 to disregard <u>Organization</u> as a partner in <u>Partnership</u> and to recast Transaction as described in the Transaction Recast.

#### CASE DEVELOPMENT, HAZARDS AND OTHER CONSIDERATIONS





This writing may contain privileged information. Any unauthorized disclosure of this writing may undermine our ability to protect the privileged information. If disclosure is determined to be necessary, please contact this office for our views.

Please call Frank J. Fisher at (202) 317- if you have any further questions.

Sincerely,

Faith P. Colson

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